

**NATIONAL ELECTRIC POWER REGULATORY AUTHORITY**  
**\*\*\*\*NEPRA\*\*\*\***

**NATIONAL ELECTRIC POWER REGULATORY AUTHORITY (CONCURRENCE) REGULATIONS, 2025**

**DRAFT FOR PUBLICATION UNDER SECTION 47(3) OF THE REGULATION OF GENERATION, TRANSMISSION  
AND DISTRIBUTION OF ELECTRIC POWER ACT, 1997 (XL OF 1997)**

In exercise of powers conferred under section 47 of the Regulation of Generation, Transmission and Distribution of Electric Power Act, 1997 (Act No. XL of 1997); the National Electric Power Regulatory Authority (NEPRA) is pleased to make the National Electric Power Regulatory Authority (Concurrence) Regulations, 2025. In this regard, the following notification is hereby published for eliciting public opinion. The comments may be sent to the Registrar (NEPRA) on the address given below within 30 days of this publication.

**NATIONAL ELECTRIC POWER REGULATORY AUTHORITY (CONCURRENCE) REGULATIONS, 2025**

**NOTIFICATION**

*Islamabad, \_\_\_\_\_ day of \_\_\_\_\_, 2025*

**S.R.O. \_\_\_\_\_(I)/2025.** In exercise of the powers conferred by section 14B(5) read with section 47 of the Regulation of Generation, Transmission and Distribution of Electric Power Act 1997 (Act No. XL of 1997) and all other enabling provisions thereof, the National Electric Power Regulatory Authority, is pleased to make the following regulations.—

**PART I**  
**GENERAL**

**1. Short title and commencement.** — (1) These regulations shall be called the National Electric Power Regulatory Authority (Concurrence) Regulations, 2025.

(2) These regulations shall come into force at once.

**2. Definitions.** — (1) In these regulations, unless there is anything repugnant in the subject or context, –

- (a) "Act" means the Regulation of Generation, Transmission and Distribution of Electric Power Act, 1997 (Act No. XL of 1997), as amended from time to time;
- (b) "applicable documents" means the rules, regulations, terms and conditions of any licence, registration, authorization, determination, any codes, manuals, directions,

guidelines, orders, notifications, agreement or document issued or approved under the Act;

- (c) "application" means an application made by a person, in hard copy form or in electronic form, in accordance with the provisions of these regulations and shall, where the context so permits, include the documents-in-support, and "applicant" shall be construed accordingly;
- (d) "information" includes documents, studies, accounts, reports, records, data, returns or estimates of any description;
- (e) "Registrar" means the officer of the Authority appointed to perform the functions of the Registrar as laid down in these regulations.

(2) Words or expressions used but not defined in these regulations shall have the same meanings as assigned to them in the Act and applicable documents.

**3. Submission of information.**— (1) Every generation company which, on the date of commencement of these regulations is operating or intending to set up a generation facility shall furnish to the Authority, up-to-date details in accordance with section 14D of the Act, separately for each generation facility owned or operated by it, indicating the status as on 1<sup>st</sup> July of the year, by 30<sup>th</sup> July of every year in physical and electronic form as may be required by the Authority:

Provided that in case of a generation company intending to set up a generation facility after commencement of these regulations, the first report with the specified details shall be submitted at least two years before the projected date of commercial operation of the first unit of the generation facility intended to be set up.

**4. Application for the accord of concurrence.**— (1) Any person intending to set up a generating facility shall submit an application for the accord of concurrence in accordance with the form provided in Schedule I.

(2) The form specified in Schedule I shall be accompanied by a detailed scheme covering all financial, geological, hydrological, technical, safety and environmental aspects of the intended generation facility, to the Authority for its concurrence as provided in Schedule II.

**5. Application procedure.**— (1) An application shall be submitted to the Registrar with-

- (a) all required information and documents-in-support as required under regulation 4;
- (b) form set out in Schedule I of these regulations; and
- (c) application fee as set out in Schedule III of these regulations.

(2) The Registrar shall, within fifteen (15) working days following the date of receipt of an application, ascertain whether the information, documents and detailed scheme have been submitted with the application.

(3) Where an application is found to be incomplete or deficient, the applicant shall be notified by the Registrar to furnish the deficient information and documents within fifteen (15) working days of receipt of said notice:

Provided that the Registrar may extend the time for submission of deficient information and documents for a period not exceeding fifteen (15) working days.

(4) In case an applicant fails to remedy the incompleteness or deficiencies in the application within the time period allowed under sub-regulation (3), the application shall be returned to the applicant by the Registrar:

Provided that where the application is re-submitted without removing deficiencies, the matter shall be referred to the Authority for decision regarding completeness of application.

(5) An application for the accord of concurrence shall be deemed to be duly filed only when the information and documents as mentioned under sub-regulation (1) have been submitted by the applicant.

(6) Where an application has been deemed to be duly filed in compliance with regulation 5, the Registrar shall —

- (a) allot a registration number to the application; and
- (b) forward the application to the concerned department for processing.

Provided that the Authority may invite any person to provide comments, or otherwise to assist the Authority, for an informed decision.

(7) In case an application for the accord of concurrence is withdrawn by the applicant, prior to allotment of registration number in terms of sub-regulation (6), the applicant may seek refund of paid application fee:

Provided that in case an application for accord of concurrence is returned by the Authority in terms of proviso to sub-regulation (4) the paid application fee shall not be refunded.

**6. Consideration of application.**— (1) The application complete in all respect, shall be forwarded for final consideration of the Authority for the accord of concurrence.

(2) An application under final consideration of the Authority shall be decided within twenty-eight (28) working days following forwarding of the same in terms of sub-regulation (1):

Provided that, if deemed necessary, the time period for consideration may be extended by the Authority for reasons to be recorded.

Provided further that the time taken, if any, by the applicant in making a representation before the Authority in terms of sub-regulation (4) shall be excluded from the time period referred under this sub-regulation (2).

(3) Any additional information or documents-in-support necessary to conclude the final consideration process may be required from the applicant and authorized representatives of the applicant may be required to appear before the Authority for its assistance.

(4) The Authority may allow an opportunity to the applicant to make a representation before rejection of the application and, upon being notified of such opportunity, the applicant may make a representation within a period not exceeding fourteen (14) working days following the receipt of the aforesaid notice from the Authority.

(5) In the event that the Authority rejects an application, the grounds for such rejection shall be notified to the applicant.

**7. Scope of Consideration of application.**— (1) The Authority shall, in considering an application for the accord of concurrence shall be guided by the applicable policies, plans, and applicable documents.

(2) Notwithstanding sub-regulation (1), while considering the scheme submitted by the applicant intending to set up a hydro-generating facility, the Authority shall consider whether or not in its opinion the proposed river work will prejudice the prospects for the best ultimate development of the river or its tributaries for power generation and are consistent with the requirements of drinking water, irrigation, flood control and other public purposes and shall satisfy itself that necessary approvals have been sought from the concerned authorities of the Federal Government and Provincial Governments.

(3) The Authority may decline the accord of concurrence where the Authority determines that –

- (a) the investments associated with the proposed electric generation facility is not justifiable in view of the needs of the electric power industry;
- (b) the applicant has failed to demonstrate the existence of the demand for the proposed generation facility;
- (c) the associated requirements of the electric power industry warrant the installation of generation facilities with technical, financial, geological, hydrological, and safety aspects or characteristics other than those of the proposed generation facility;
- (d) among competing applicants, another applicant qualifies better in terms of quality of equipment, plant, service, price or costs; or
- (e) the site or technology proposed by the applicant is not suitable on environmental, social or any other ground.

**8. Change in Scheme of arrangement of generation facility.**— A generation company that has obtained concurrence in accordance with these regulations and intends to undertake any modification in the technical parameters of its planned or established generation facility shall, prior to effecting such modification, obtain a fresh concurrence from the Authority.

**9. Notification of change in particulars.**— In case there is a change in the name address, or other particulars as furnished under regulation 3, the generation company shall notify the change to the Authority within fourteen days of such change.

**10. Removal of Difficulty.** — If a difficulty arises in giving effect to any provision of these regulations, the Authority may issue such directions, not inconsistent with the Act, as it may consider necessary for the removal of such difficulty.

**Registrar**

SCHEDULE I  
(regulation 3/4(1))

FORM OF APPLICATION

The Registrar,  
National Electric Power Regulatory Authority  
Islamabad

Subject: **Application for Accord of Concurrence**

I, [NAME, DESIGNATION], being the duly authorized representative of [NAME OF APPLICANT COMPANY] with [Incorporation/registered/formed of an Act] [Number/Act name] [registered address of head office] by virtue of [BOARD RESOLUTION / POWER OF ATTORNEY] dated [DATE], hereby apply to the National Electric Power Regulatory Authority for the accord of concurrence to the [NAME OF APPLICANT COMPANY] pursuant to section 14B(5) of the Regulation of Generation, Transmission and Distribution of Electric Power Act, 1997 (XL of 1997) (the "Act").

I, hereby certify that the documents-in-support attached with this application are prepared and submitted in conformity with the provisions of the National Electric Power Regulatory Authority (Concurrence) Regulations, 2025, and undertake to abide by the terms and provisions of the above-said regulations and the Act.

I, further undertake and confirm that the information provided in the attached documents-in-support is true and correct to the best of my knowledge and no material omission has been made. A [BANK DRAFT / PAY ORDER] in the sum of PKR [ ], being the concurrence application fee calculated in accordance with Schedule II to the National Electric Power Regulatory Authority (Concurrence) Regulations, 2025, is also attached herewith.

[Date]

Signature  
[Name, Designation]  
Company Seal

Schedule II  
(regulation 4(2))

Sr.No.	Item	Description
1	<b>Prospectus</b>	
2	<b>Company information</b>	<ul style="list-style-type: none"> <li>• Certified Copies of Incorporation</li> <li>• Certified Copies of Memorandum and Articles of Association</li> <li>• Certified Copies of Annual Reports</li> <li>• Last Annual Return of the Company</li> <li>• Shareholding Pattern</li> <li>• Authorized, issued, subscribed and paid up share capital of the company</li> </ul>
3	<b>Detailed Financial Scheme/feasibility of the project</b>	<ul style="list-style-type: none"> <li>• Evidence of cash balance held in reserve</li> <li>• Details of charges and encumbrances</li> <li>• Latest Audited financial statements of the Licensee</li> <li>• EOI to provide credit or financing for the project</li> <li>• Documents describing the net worth and equity</li> </ul>
4	<b>Geological Scheme</b>	Feasibility Study
5	<b>Technical Details</b>	<ul style="list-style-type: none"> <li>• Technical proposal for the operation and maintenance of the facility</li> <li>• Interconnection Study</li> <li>• Location maps, Site Maps, Land</li> <li>• Technology, size of plant, number of units</li> <li>• Cooling Source</li> <li>• Infrastructure; roads, rails, etc.</li> <li>• Technical Details</li> <li>• Efficiency parameters</li> <li>• System studies (in case of hydro)</li> <li>• Head Minimum and maximum (in case of Hydro)</li> <li>• Tunnel length and diameter (in case of Hydro if applicable)</li> </ul>
6	<b>Safety Scheme</b>	<ul style="list-style-type: none"> <li>• Health &amp; safety management plan</li> <li>• Risk and hazard assessment (fire, explosion, grid failure etc.)</li> <li>• Emergency preparedness and disaster recovery plan.</li> <li>• Occupational safety plan for workers.</li> </ul>
7	<b>Environmental Scheme</b>	<ul style="list-style-type: none"> <li>• Environment Impact Study</li> <li>• Mitigation measures for emissions, effluents, solid waste.</li> <li>• Noise and vibration control measures.</li> </ul>

	<ul style="list-style-type: none"><li>• Compliance with national environmental quality standards</li><li>• Climate change adaptation/carbon footprint analysis</li><li>• Resettlement Issues (in case of Hydro</li></ul>
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**Schedule III**  
*[regulation 5(1)(c)]*

TABLE OF FEES

PART I

<b>Capacity of the Generation Facility</b>	<b>Fees (PKR)</b>
Upto 20 MW	300,000
More than 20 MW upto 50 MW	500,000
More than 50MW upto 100 MW	750,000
More than 100 MW	1,500,000

**Note:** MW capacity of a generation facility shall mean the ISO Gross Capacity as mentioned in the application.

**PART-II**  
**INDEXATION OF FEES**

1. Any and all fees payable pursuant to these regulations, shall be indexed annually to be made applicable from 01<sup>st</sup> July based on the National Consumer Price Index ("N-CPI") published from time to time by the Federal Bureau of Statistics.
2. The indexation shall be done on the basis of the most recent N-CPI prevailing on the date of payment of the fees and shall be increased or decreased, as the case may be, in accordance with the following formula:

$$F_{pd} = F_t [N\text{-CPI}_{pd}/N\text{-CPI}_{rd}]$$

Where

$F_{pd}$  = The actual fee payable on the date of payment.

$F_t$  = The respective fee set out in Part-I of this Schedule

$N\text{-CPI}_{pd}$  = The most recent N-CPI (Base Year 2015-16) prevalent on the last day of the month immediately preceding the month in which the payment is due.

$N\text{-CPI}_{rd}$  = The reference or base N-CPI (Base Year 2015-16) prevalent on the last day of the month in which these regulations are notified in the official Gazette.