



# National Electric Power Regulatory Authority

Islamic Republic of Pakistan

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Registrar

No. NEPRA/R/TRF-100/MFPA/4591-4605

May 22, 2012

1. Chief Executive Officer, FESCO.
2. Chief Executive Officer, GEPCO.
3. Chief Executive Officer, HESCO.
4. Chief Executive Officer, IESCO.
5. Chief Executive Officer, LESCO.
6. Chief Executive Officer, MEPCO.
7. Chief Executive Officer, PESCO.
8. Chief Executive Officer, QESCO.
9. Chief Executive Officer, SEPCO.

Subject: **Decision of the Authority in the matter of Fuel Price Adjustment for the Month of March 2012 for XWDISCOs and Notification (S.R.O. 524(I)/2012 dated 18.05.2012) Thereof**

Enclosed please find a copy of decision of the Authority alongwith Additional Note of Mr. Shaukat Ali Kundi, Member regarding fuel price adjustment for the month of March 2012 in respect of Ex-WAPDA Distribution Companies and Notification (S.R.O. 524(I)/2012 dated 18.05.2012) thereof. This is for information and further necessary action.

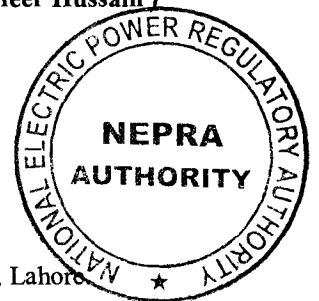
2. It may please be noted for strict compliance that Honourable High Court(s) have passed orders with regard to recovery of the fuel charge adjustments from the electricity consumers; therefore DISCOs are directed that while charging the fuel charge adjustment from their consumers, the Orders of the Honourable Court(s) must be kept in mind and ensure compliance with the Order(s) of the Court(s), whatsoever, in this regard. In case of non-compliance of Courts Order the concerned DISCO shall be held responsible for violating / defying the orders of the Honourable Court(s).

Enclosure: As above.

  
( Syed Safer Hussain )

CC:

1. Secretary, Cabinet Division, Cabinet Secretariat, Islamabad.
2. Secretary, Ministry of Water & Power, 'A' Block, Pak Secretariat, Islamabad.
3. Secretary, Ministry of Finance, 'Q' Block, Pak Secretariat, Islamabad.
4. Managing Director, PEPCO, WAPDA House, Lahore.
5. Member (Power), WAPDA, WAPDA House, Lahore.
6. Managing Director, NTDC, 414 WAPDA House, Lahore.
7. Chief Operating Officer, CPPA, WAPDA House, Lahore.
8. General Manager, WAPDA Power Privatization Organization (WPPO) of NTDC, Lahore.
9. All Pakistan Textile Mills Association (APTMA) through Rashid Law Associates Attorneys & Corporate Consultants, 5<sup>th</sup> Floor, Ajmal House, 27-Egerton Road, Lahore.



**DECISION OF THE AUTHORITY IN THE MATTER OF FUEL CHARGES ADJUSTMENT  
FOR THE MONTH OF MARCH 2012 FOR XW-DISCOS**

1. Pursuant to the provisions of Section 31(4) of the Regulation of Generation, Transmission and Distribution of Electric Power Act 1997, (XL of 1997), the Authority has to make adjustments in the approved tariff on account of any variations in the fuel charges on a monthly basis.
2. In order to make adjustments in the approved tariff of the XWDISCOS due to variations in the fuel charges for the month of March 2012, necessary information as to the details of fuel charges was obtained from Central Power Purchasing Agency (CPPA).
3. Notwithstanding the fact that the monthly adjustment on account of fuel charges variation is made in pursuance of the provisions of section 31(4) of the Act XL of 1997 as well as on the basis of a mechanism/formula already determined by the Authority, yet the impact of such adjustments, if any, is passed on to the consumers of electricity, therefore, in order to meet the ends of natural justice, the Authority decided to provide an opportunity of hearing to all concerned while reviewing and revising the approved tariff on account of the variation in the fuel charges.
4. A date of hearing for the aforesaid purpose was fixed as 25<sup>th</sup> April 2012 in NEPRA Main Office; notice thereof was published in the leading national newspapers on 21<sup>st</sup> April 2012 inviting comments/objections from the interested persons. The salient features and details of the proposed adjustment were also mentioned in the said notice.
5. On the date fixed for hearing, representatives from Central Power Purchasing Agency (CPPA), Wapda Private Power Organization (WPPO), National Power Control Cell (NPCC), general public and media were present; however, no representative from Ministry of Finance and Ministry of Water & Power attended the public hearing despite the service of notice.
6. From the perusal of the information so provided by CPPA, it has been observed that the actual pool fuel charges of Rs. 9.6394/kWh for the month of March 2012 increased by Rs. 1.8793/kWh (Annex-I&II) as compared to the reference fuel charges, i.e. Rs. 7.7601/kWh as indicated in the Annexure-IV of the Authority's determination pertaining to the Ex-WAPDA DISCOs for FY 2011-12.
7. As per details provided by CPPA, 78.22 GWh were purchased from small, captive and new captive power plants during March 2012. CPPA estimated an amount of Rs.

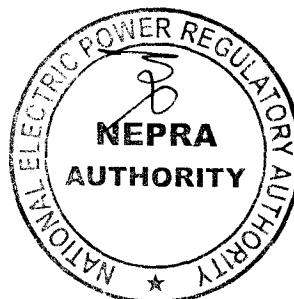


1,016.80 million on account of this energy. CPPA was directed to provide details of actual cost of energy purchased from small, captive and new captive power plants, however, CPPA only provided details of actual cost of Rs. 485.12 million for 40.65 GWh. The Authority is, therefore, constrained to set aside the cost of energy purchased from small, captive or new captive power plants to the extent of Rs. 531.68 million (Rs. 1,016.80 million – Rs. 485.12 million) along with 37.57 GWh (78.22 GWh – 40.65 GWh) for which CPPA has not provided any details. Accordingly in the instant adjustment cost of Rs. 485.12 million for 40.65 GWh purchased from small, captive and new captive power plants has been considered provisionally, subject to adjustment on the basis of tariff determined/approved by the Authority on case to case basis.

8. In light of the decision of the Honourable Supreme Court of Pakistan dated 30<sup>th</sup> March 2012 regarding Rental Power Plants whereby the rental power plants were declared void ab initio, the fuel cost of Rs. 833.447 million in respect of 50.818 GWh of energy provided during March 2012 by three rental power plants namely Gulf, Naudero-I and Karkey is being set aside and disallowed to be passed on to the consumers.
9. The Authority also noted that during March 2012 NTDC reported 2.76% transmission losses against the determined losses of 2.50% as per the Authority's determination dated 9<sup>th</sup> May 2011 (Case No. NEPRA/TRF-165/NTDC-2010). However, CPPA has already reduced the energy charge by Rs. 157.87 million on account of NTDC transmission losses beyond 2.5%. The financial impact of increased transmission losses is, therefore, not being passed on to the consumers.
10. The Authority has reviewed and assessed an increase of Rs. 1.7918/kWh in the applicable tariff for EX-WAPDA DISCOS on account of variations in the fuel charges for the month of March 2012 as per the following details:

Actual Fuel Charges Component for March 2012	Rs. 9.5519/kWh
Corresponding Reference Fuel Charges Component (Determined)	Rs. 7.7601/kWh
<b>Fuel Charges Variation for the month of March 2012 (Increase)</b>	<b>Rs. 1.7918/kWh</b>

11. The assessed fuel charges adjustment of Rs. 1.7918/kWh for the month of March 2012 is higher by Rs. 1.2034/kWh than the adjustment of Rs. 0.5885/kWh for the month of



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February 2012 therefore, effectively there will be an increase of Rs. 1.2034/kWh in the bill of the consumers on account of fuel charges adjustment as compared to the month of February.

12. The adjustment as referred to in Para 10 above ;

- i) shall be applicable to all the consumer categories except lifeline consumers of all the DISCOs;
- ii) shall be shown separately in the consumers' bill on the basis of units billed to the consumers in the month of March 2012.
- iii) DISCOs shall recover the fuel charges adjustment in respect of March 2012 in the billing month of October 2012.
- iv) While effecting the recovery of Fuel Adjustment Charges, the concerned DISCOs shall keep in view and strictly comply with the orders of the courts notwithstanding this order.

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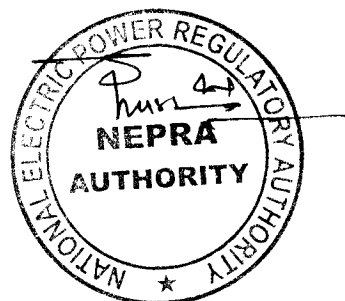
**AUTHORITY**

*My additional note is attached -*

*Shaukat Ali Kundi*  
(Shaukat Ali Kundi) 17.05.2012  
Member

*Habibullah Khilji*  
(Habibullah Khilji)  
Member

*Ghiasuddin Ahmed*  
(Ghiasuddin Ahmed) 26/4  
Vice Chairman

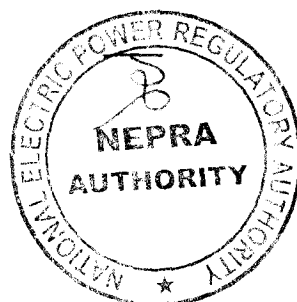


ADDITIONAL NOTE OF MR. SHAUKAT ALI KUNDI MEMBER NEPRA IN THE  
MATTER OF FUEL COST ADJUSTMENT XW- DISCOS FOR THE MONTH OF  
MARCH 2012.

In my dissenting note dated 02.11.2011 to the decision of the Authority in the matter of Fuel charges adjustment for the month of August 2011 for XWDISCOS I had pointed out certain inefficiencies and mismanagement of the public sector GENCOs creating an undue burden on the consumer. To the best of my knowledge the pointed inefficiencies and mismanagement persist. Consequently, the generation cost burden continues to increase.

2. It is a matter of record that the public sector GENCOs were given certain directives by NEPRA with the prime objective to reduce the generation cost and in turn to protect the consumer from an unwarranted burden caused by mismanagement of the service provider, but all in vain. The declining performance of the public sector GENCOs is not only causing to aggravate the load shedding situation in the country, but is also causing huge loss to the National exchequer when these Government owned companies are subsidized through the National Budget. Prime facie, these GENCOs are in default of NEPRA's directive and are not making any serious effort to improve upon their operational performance.

3. The public sector GENCOs were directed to enter into Fuel Supply Agreement (FSA) with fuel supplier immediately, and that the issues of fuel quality including calorific value (CV) which affect the Plant Heat Rate shall also be addressed in the said FSA; so far nothing has been done in this context. To ensure the quality and quantity of the fuel oil, it is essential to have a commercial contract between the generation company and the fuel supplier. Since the efficiency of a power plant is affected by the quality of supplied fuel, therefore, the Fuel Supply Agreement (FSA) is of primary importance. The adverse effect cum the burden on the consumer due to non signing of FSA could be well imagined from the fact that the margin charged by PSO from NPGCL, which has executed FSA is at a rate of 2.75% while margin charged by PSO from JPCL and CPGCL which have not executed FSA so far are being charged a rate of 3.5% thus creating a substantial burden on the electricity consumer of the country. Not only this, the absence of FSA also adversely affects the generating capability of GENCOs.)



4. GENCOS were also directed to enter into Power Purchase Agreement (PPA) with NTDC/CPPA immediately in which the issues of annual dependable capacity and heat rate test, etc. shall be also addressed. Power Purchase Agreement is a contract document which defines the commercial terms for sale & purchase of electricity between the power provider and a power seller. Rights & obligations of both the parties are governed under this document. However, despite repetitive instructions GENCO-II and GENCO-III have failed to sign the Power Purchase Agreement with NTDC / CPPA, so far, meaning thereby that these different entities (GENCOS & NTDC / CPPA) owned by the GoP are doing business of purchase and sale of energy whimsically, without a sale / purchase agreement.

5. For the purpose of ensuring exact measurement of fuel used in a power plant to generate electricity GENCOS were directed to ensure installation of properly calibrated, accurate, fuel flow meters at each power generating unit and to calculate heat rate of the respective power plant on the basis of readings recorded from these installed fuel flow meters. However, record reveals that no progress has been achieved on installation of calibrated fuel flow meters, so far. Calculation of heat rate based on inaccurately measured fuel consumption, through a crude method of dip system, poses a risk to the electricity consumers / company share holders that they are being charged for fuel which is not being used for generating electricity, besides a colossal loss to the national exchequer.

6. NEPRA had conducted a study to ascertain the losses incurred by three GENCOS on account of higher heat rates and higher auxiliary consumption. The committee assigned to carry out the study determined that the accumulated losses on account of the above stated two heads in three GENCOS was around Rs.25.874/- Billion during the year 2007- 2009. Although NEPRA has not allowed these losses to be passed on to the electricity consumers, however, these losses are being borne by the respective Companies and their 100% shareholder i.e. Govt. of Pakistan. This is something very alarming about which the GoP must take notice of these losses caused to the national exchequer, and make a thorough probe into these losses and its recovery thereof.

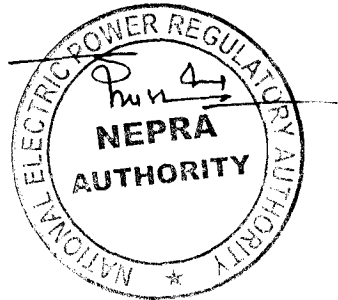
7. Non-execution of energy transfer agreement between the XWDISCOs is yet another slip which is worrisome and an inhibiting factor in the expansion and advancement of the energy market.



8. Decreasing reliability & efficiency of power plants due to absence of the scheduled maintenance/major overhauling of machines has compounded the problems. Similarly Gencos apparent deliberate resistance, to conduct heat rate tests for individual plants and absence of monitoring of Key Performance Indicators (KPI) including the quality of fuel, which are absolutely critical to arrest the declining performance curve are badly hurting the already crumbling Gencos.

9. In light of the forgoing there is an immediate need that the Government of Pakistan, being the owner of the GENCOs, take serious notice and hold investigations into the above stated facts to avoid further deterioration of the operational & financial health of these public sector Gencos and initiate fast track measures to make them efficient and financially viable before the situation becomes irredeemable.

*Shaukat Ali Kundi*  
(Shaukat Ali Kundi)  
Member (Licensing) 17.05.2012



CENTRAL POWER PURCHASING AGENCY (CPPA)  
Energy Procurement Report (Provisional)  
Mar/2012

S.No.	Power Producer	Fuel	Dep. Capacity MW	Energy KWh	Total Energy Cost (Rs.)	
1	Hydel					
	i. WAPDA	Hydel	6,516.00	1,084,767,897	83,603,062	
	ii. Jagran	Hydel	30.00	2,055,850	4,107,588	
	iii. Pehure	Hydel	17.90	2,332,800	11,234,532	
	iv. Malakand-III SHYDO	Hydel	81.46	26,110,000	227,212,934	
	<b>Hydel Total:</b>		<b>6,645.36</b>	<b>1,115,266,547</b>	<b>326,158,116</b>	
2	Ex-WAPDA GENCOs					
	i. GENCO-I					
	Jamshoro Block 1	RFO	205.00	34,865,000	668,225,086	
	Jamshoro Block 2	RFO	470.00	67,685,000	1,505,425,243	
	Kotri 3-7	Gas	106.50	8,787,000	64,459,852	
		<b>Jamshoro Total</b>		<b>798.50</b>	<b>111,337,000</b>	<b>2,238,110,180</b>
	ii. GENCO-II					
	Guddu CC 11-13	Gas	390	192,358,286	846,838,118	
	Guddu CC 5-10	Gas	530	328,365,659	1,603,672,206	
	Central Block 3	RFO	340	2,774,433	52,013,959	
	Guddu Steam 3-4	Gas		114,847,436	671,478,504	
	Guddu Steam 1-2	Gas	140	58,835,186	368,261,196	
		<b>Central Total</b>	<b>1,400.00</b>	<b>697,181,000</b>	<b>3,542,263,984</b>	
	iii. GENCO-III					
	Northern Block 1	RFO	558.00	215,691,985	4,320,160,652	
	MG Unit 1-3	Gas		1,113,251	6,127,000	
	Northern Block 2	RFO	270.00	135,179,114	2,683,426,789	
	MG Unit 4	Gas		296,876	1,619,459	
	Northern Block 3	RFO	360.00	(634,420)	-14,320,919	
	GTPS FSD 5-9	Gas	117.00	(311,937)	-1,369,216	
	Northern Block 5 (SPS)	RFO	97.00	7,903,472	179,742,341	
	SPS FSD 1-2	Gas		141,528	1,036,226	
	GTPS FSD 1-4	Gas	75.00	(28,063)	-219,697	
	Northern Block 7	RFO	91.00	518,284	11,511,658	
	Shahdra	Gas		(30,070)	-180,613	
		<b>Northern Total:</b>	<b>1,568.00</b>	<b>359,840,020</b>	<b>7,187,533,678</b>	
	iv. GENCO-IV					
		Coal	31.20	536,000	1,672,803	
		<b>Total:</b>	<b>31.20</b>	<b>536,000</b>	<b>1,672,803</b>	
	v. Rental Power					
	*Walter RPP (Nuodero)	Gas	44.97	4,752,523	18,059,587	
	Gulf Rental	RFO	62.00	18,761,091	329,636,121	
	Karkey	RFO	231.80	27,304,100	485,751,173	
	<b>Total:</b>	<b>338.77</b>	<b>50,817,714</b>	<b>833,446,881</b>		
	<b>GENCOs Total:-</b>	<b>4,136.47</b>	<b>1,219,711,734</b>	<b>13,803,027,526</b>		
3	IPPs					
1	Kot Addu Block 1	RFO	325	187,775,900	3,165,026,422	
		HSD		-	0	
	Kot Addu Block 2	RFO	762	259,304,500	4,841,094,941	
	Gas		-	-		
	Kot Addu Block 3	HSD	249	-	-	
	<b>KAPCO Total</b>		<b>1,336.00</b>	<b>447,080,400</b>	<b>8,006,121,363</b>	
2	Hub Power	RFO	1,200.00	556,023,400	9,659,892,052	
3	Kohinoor Energy	RFO	124.00	77,754,000	1,261,144,949	
4	AES Lalpir	RFO	350.00	172,046,000	3,049,576,083	
5	Pak Gen Power Limited	RFO	348.60	-	0	
6	Southern Power	RFO	110.47	4,402,409	71,936,945	
7	Habibullah	Gas	129.15	80,303,481	368,846,174	
8	Faujl Kabirwala	Gas	151.20	113,948,000	442,714,770	
9	Rousch	Gas	395.00	299,789,819	1,341,797,221	
10	Saba Power	RFO	125.55	8,265,387	144,668,248	
11	Japan Power	RFO	107.00	17,283,573	284,521,532	
12	Uch	Gas	551.25	409,360,000	1,062,027,802	
13	Altern	Gas	26.54	21,626,300	113,473,887	
14	Liberty	Gas	211.85	109,961,000	1,230,397,938	
15	Chashma Nuclear	Nucl.	300.00	224,120,000	326,923,844	
16	Chashma Nuclear-II	Nucl.	315.00	221,820,000	212,037,738	
17	Tavanir Iran	Import	39.00	24,341,869	219,161,983	
	<b>Sub-Total:</b>		<b>5,820.61</b>	<b>2,788,125,638</b>	<b>27,795,242,529</b>	

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**CENTRAL POWER PURCHASING AGENCY (CPA)  
Energy Procurement Report (Provisional)  
Mar/2012**

S.No.	Power Producer	Fuel	Dep. Capacity MW	Energy KWh	Total Energy Cost (Rs.)
1	Attock-Gen	RFO	156.18	95,576,194	1,635,755,230
2	Atlas-Honda	RFO	213.86	134,722,224	2,156,582,947
3	Nishat Power	RFO	195.31	123,510,668	2,069,333,575
4	Foundation Power	Gas	177.00	134,776,270	569,137,507
5	Orient	Gas		-	0
		HSD	212.74	50,013,520	982,810,398
6	Nishat Chunian	RFO	195.72	126,107,299	1,963,576,594
7	Salf Power	Gas		-	0
		HSD	209.79	96,078,379	1,911,144,187
8	Engro Energy	Gas		111,790,531	510,491,679
		HSD	215.34	-	0
9	Saphire Power	Gas		2,640,747	10,948,533
		HSD	212.11	85,150,378	1,671,668,051
10	Hubco Narawal	RFO	213.82	100,892,740	1,567,670,445
11	Liberty Power	RFO	196.14	100,520,330	1,587,012,670
12	Halmore	Gas		11,096,281	46,623,942
		HSD	206.81	25,601,492	563,294,918
Sub-Total:			2,404.81	1,198,477,053	17,246,050,676
IPP,s Total:-			8,225.42	3,986,602,691	45,041,293,205
4	Others				
i.	TPS-Quetta	Gas	25.00	1,672,000	12,540,000
ii.	Zorlu	Wind	0.75	464,000	4,232,283
iii.	SPPs	Mixed	151.00	78,215,319	1,016,799,147
Others Total			176.00	80,351,319	1,033,571,430
G-Total:			19,183.25	6,401,932,291	60,204,050,277

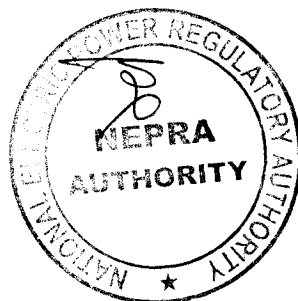
**Summary**

1	Hydel			1,115,266,547	326,158,116
2	Coal			536,000	1,672,803
3	HSD			256,843,769	5,128,917,554
4	F.O.			2,474,232,683	43,679,364,734
5	Gas			2,006,092,104	9,288,782,074
6	Nuclear			445,940,000	538,961,582
7	Import from Iran			24,341,869	219,161,983
8	Wind Power			464,000	4,232,283
9	Mixed			78,215,319	1,016,799,147
Grand Total:				6,401,932,291	60,204,050,277

**Energy Sale Price**

Energy Cost (Rs.)	60,204,050,277
Cost not chargeable to DISCOs (Rs.)	224,778,244
EPP (Chargeable) (Rs.)	59,979,272,033
Energy Sold (KWh)	6,222,291,034
Avg. Rate (Rs./KWh)	9.6394

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## Source Wise Generation

Sources	Reference		Actual	
	March 2012			
	GWh	%	GWh	%
Hydel	1,605.04	21.84%	1,115.27	17.4%
Coal	12.28	0.17%	0.54	0.0%
HSD	150.04	2.04%	256.84	4.0%
<b>RFO</b>	<b>3,496.26</b>	<b>47.58%</b>	<b>2,474.23</b>	<b>38.6%</b>
Gas	1,565.37	21.30%	2,006.09	31.3%
Nuclear	443.62	6.04%	445.94	7.0%
Import Iran	22.01	0.30%	24.34	0.4%
Mixed	53.02	0.72%	78.22	1.2%
Wind	1	0.01%	0.46	0.0%
<b>Total</b>	<b>7,348.27</b>	<b>100.0%</b>	<b>6,401.93</b>	<b>100.0%</b>
Sale to IPPs	-	0.00%	(2.81)	0.0%
Transmission Losses	(183.71)	-2.50%	(176.84)	-2.76%
Net Delivered	<b>7,164.56</b>	<b>97.50%</b>	<b>6,222.29</b>	<b>97.2%</b>

## Source Wise Fuel Cost/Energy Purchase Price

Sources	Reference		Actual	
	March 2012			
	Mlns. Rs.	Rs./kWh	Mlns. Rs.	Rs./kWh
Hydel	416.67	0.2596	326.16	0.2924
Coal	37.60	3.0631	1.67	3.1209
HSD	2,689.03	17.9219	5,069.90	19.7392
<b>RFO</b>	<b>44,958.78</b>	<b>12.8591</b>	<b>42,694.51</b>	<b>17.2557</b>
Gas	6,191.99	3.9556	9,221.84	4.5969
Nuclear	496.45	1.1191	538.96	1.2086
Import Iran	191.51	8.7000	220.78	9.0700
Mixed	609.78	11.5000	1,016.80	13.0000
Wind	6		4.23	9.1213
<b>Total</b>	<b>55,597.58</b>	<b>7.5661</b>	<b>59,094.85</b>	<b>9.2308</b>
Supplemental Charges	-	-	1,109.20	0.1733
Sale to IPPs	-	-	(66.91)	(23.8504)
<b>Grand Total</b>	<b>55,597.58</b>	<b>7.5661</b>	<b>60,137.14</b>	<b>9.3936</b>
Transmission Losses	-	0.1940	(157.87)	0.2458
<b>Net Total</b>	<b>55,597.58</b>	<b>7.7601</b>	<b>59,979.27</b>	<b>9.6394</b>

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National Electric Power Regulatory Authority



NOTIFICATION

Islamabad, the 18<sup>th</sup> day of May, 2012

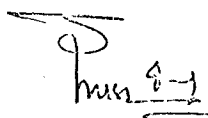
S.R.O. 524 (i)/2012: – Pursuant to Section 31(4) of the Regulation of Generation, Transmission and Distribution of Electric Power Act, 1997 as amended through Regulation of Generation, Transmission and Distribution of Electric Power (Amendment) Act 2011, the National Electric Power Regulatory Authority makes and notifies the following adjustment in the approved tariff on account of variation in fuel charge for the month of March 2012 in respect of Ex-WAPDA Distribution Companies (XWDISCOs):

Actual Fuel Charges Component for March 2012	Rs. 9.5519/kWh
Corresponding Reference Fuel Charges Component (Determined)	Rs. 7.7601/kWh
<b>Fuel Charges Variation for the month of March 2012 (Increase)</b>	<b>Rs.1.7918/kWh</b>

Note: The assessed fuel charges adjustment of Rs.1.7918/kWh for the month of March 2012 is higher by Rs.1.2034/kWh than the adjustment of Rs.0.5885/kWh for the month of February 2012; therefore, effectively there will be an increase of Rs.1.2034/kWh in the bill of the consumers on account of fuel charges adjustment as compared to the month of February 2012.

2. The above adjustment of Rs.1.7918/kWh shall be applicable to all the consumer categories except lifeline consumers of all the XWDISCOs. The said adjustment shall be shown separately in the consumers' bills on the basis of units billed to the consumers in the month of March 2012 by the XWDISCOs. XWDISCOs shall recover the fuel charges adjustment in respect of March 2012 in the billing month of October 2012.

3. While affecting the recovery of Fuel Adjustment Charges, the concerned DISCOs shall keep in view and strictly comply with the orders of the courts notwithstanding this order.

  
(Syed Safer Hussain)  
Registrar  
