

National Electric Power Regulatory Authority Islamic Republic of Pakistan

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No. NEPRA/TRF-258/AEPL-2014/18389-18391 December 30, 2015

Subject: Revised Order of National Electric Power Regulatory Authority in the matter of Application of Access Electric (Private) Limited for Unconditional Acceptance of Upfront Solar Tariff for 10 MW Solar Power Plant [Case No. TRF-258]

Please refer to this office letter No. NEPRA/TRF-258/AEPL-2014/3022-3024 dated 28.03.2014 whereby Approval of National Electric Power Regulatory Authority in the matter of Application of Access Electric (Private) Limited for Unconditional Acceptance of Upfront Tariff for 10 MW Solar Power Plant was communicated to Federal Government for notification in the official Gazette.

- 2. Enclosed please find herewith the subject Revised Decision of the Authority along with Annex-I and Annex-II (10 pages).
- 3. The Revised Order is being intimated to the Federal Government for the purpose of notification of the approved tariff in the official gazette pursuant to Section 31(4) of the Regulation of Generation, Transmission and Distribution of Electric Power Act (XL of 1997).
- 4. Revised Order of the Authority along with Annex-I and Annex-II will be notified in the Official Gazette.

Encl: As above

(Syed Safeer Hussain)

Secretary
Ministry of Water & Power
Government of Pakistan
Islamabad

CC:

- 1. Secretary, Cabinet Division, Cabinet Secretariat, Islamabad.
- 2. Secretary, Ministry of Finance, 'Q' Block, Pak Secretariat, Islamabad.



REVISED ORDER OF NATIONAL ELECTRIC POWER REGULATORY AUTHORITY IN THE MATTER OF APPLICATION OF ACCESS ELECTRIC (PRIVATE) LIMITED FOR UNCONDITIONAL ACCEPTANCE OF UPFRONT SOLAR TARIFF FOR 10 MW SOLAR POWER PLANT

- 1. The Authority vide its decision No. NEPRA/TRF-258/AEPL-2014/3022-3024 dated 28th March 2014 approved upfront solar PV tariff in favour of Access Electric (Pvt.) Limited (hereinafter "AEPL") having Generation License No. SPGL/05/2014 dated 26-06-2014. Central Power Purchasing Agency (Guarantee) Limited (hereinafter "CPPA-G") vide its letter No. CPPA(G)/CEO/CE-II/MT-IV/AEPL/4828-31 dated 6th November 2015 raised its observations on the approved upfront solar PV tariff of 2014 being higher as compared to the existing upfront tariff for 2015 and sought clarification on best effective price.
- 2. The Authority considers that the procedure has been laid down in the law for such observation according to which any party to the proceedings can file Motion for leave for Review within a stipulated time. Similarly time has also been provided for filing reconsideration request by the Government. In case review or reconsideration is not filed by the party to the proceedings or the Government, the decision of the Authority attains finality. No discretion is available to the stakeholders or the Government to question the decision of the authority other than the recourse available in the law. The Authority has therefore decided not to issue any clarification in this regard.
- 3. The Authority has also considered the request of AEPL vide its letter dated November 17, 2015 for extension in financial close date of Upfront Solar PV Tariff dated January 21, 2014 for another six months after December 2015. The Authority feels that although the applicant is unable to achieve the milestone of financial close due to the reason which was beyond its control, however, the financial close date milestone is not contingent upon reasons. Besides that the Authority announced second upfront solar PV tariff which is valid till December 2015. Recently the Authority has also announced new upfront solar PV tariff which will be effective and applicable from year 2016 on the approved terms & conditions. In view thereof, the Authority considers that the extension in the financial close date does not merit consideration.
- 4. The Authority has considered the option whereby AEPL has consented vide letter dated 19th November 2015 to accept the offer of CPPA-G to opt for the existing upfront solar PV tariff i.e. 25th May 2015. In the opinion of the Authority, this can be a viable solution of the issue as the proposed tariff offered by CPPA-G and agreed by the AEPL is lower than the upfront tariff already granted. In view thereof, the Authority has decided to accept the proposed option.
- 5. The Authority has also considered the request of AEPL that it may not be required to resubmit the documents which have already been filed at the time of opting upfront solar PV tariff 2014. In view of the fact that the documents filed by the AEPL at the time of opting the upfront tariff





2014 were considered and accepted, therefore, the same shall be applicable for grant of upfront tariff for 2015.

- 6. The Authority, while considering the Ministry of Water and Power's request vide letter no. IPPs-(Misc)/15 dated 13th November 2015 for reconsidering the Authority's approval of tariff in favor of the AEPL pertaining to Upfront Solar PV Tariff dated 21st January 2014, is of the view that the instant request is not consistent with the Section 31(4) of NEPRA Act which provides 15 days time for filing reconsideration request. It would not be out of place to mention that the Authority had announced upfront tariff for the year 2015 and recently announced upfront tariff for 2016. The Authority considers that such request is contradictory to the provision of law and would shatter the confidence of the investor and would sabotage the efforts of Government being made to boost the investor's confidence. This is also tantamount to influence the decision of the Regulator which will have negative impact on the upcoming projects in the country. In view thereof the Authority considers that the Ministry of Water and Power's request in this regard, being inconsistent with the provisions of NEPRA Act, is not maintainable.
- 7. AEPL was asked to file application for unconditional acceptance of the upfront tariff for 2015 in lieu of tariff already granted in 2014 without the requirement of re-filing the documents. AEPL vide its letter dated 18th December 2015 filed unconditional application for opting the upfront tariff dated 25th May 2015. Accordingly, the Authority has decided to issue the Revised Order.

8. Revised Order

I. The Authority hereby determines and approves the following upfront tariff for Access Electric (Private) Limited and adjustments/indexations for solar power generation for delivery of electricity to the power purchaser based on solar PV power plant of 10 MW located at Pind Dadan Khan, District Jhelum, Punja:

Specified Reference Tariff NORTH REGION

	Year 1-10	Year 11-25	Indexations	
Description	Rs./kWh	Rs./kWh		
O&M	2.5797	2.5797	CPI . US CPI, PKR/US\$	
Insurance	1.0081	1.0081	Actual on annual basis	
ROE	5.0186	5.0186	PKR/US\$	
Debt Servicing	10.5960	-	PKR/US\$ & LIBOR/KIBOR	
Total Tariff	19.2025	8.6065	1	

The Tariff Table and Debt Service Schedule are attached as Annex-I and Annex-II.





II. One Time Adjustment at COD

- i) Since the exact timing of payment to EPC contractor is not known at this point of time, therefore, an adjustment for relevant foreign currency fluctuation for the portion of payment in the relevant foreign currency will be made against the reference exchange rate of Rs. 105/US\$. In this regard the sponsor will be required to provide all the necessary relevant details along with documentary evidence. The adjustment shall be made only for the currency fluctuation against the reference parity values.
- ii) The approved taxes and duties of US\$ 47,365/MW in the EPC cost will be adjusted as per actual at the time of COD stage adjustment of tariff on the basis of verifiable documentary evidence.
- iii) Interest during construction will be reestablished at the time of COD on the basis of actual project financing and actual average LIBOR/KIBOR and applicable premiums.
- iv) In case Sinosure fee or export credit agency fee on foreign financing is payable, the benchmark established in the coal upfront tariff will be applicable subject to maximum of 7% and appropriate adjustment in the project cost shall be made.

III. Adjustment in Insurance as per actual

The actual insurance cost for the minimum cover required under contractual obligations with the Power Purchaser not exceeding 1% of the EPC cost will be treated as pass-through. Insurance component of reference tariff shall be adjusted annually as per actual upon production of authentic documentary evidence according to the following formula:

AIC	=	Ins(Ref) / P(Ref) * P(Act)
Where		
AIC	=	Adjusted Insurance Component of Tariff
Ins(Ref)	=	Reference Insurance Component of Tariff
P _(Ref)	=	Reference Premium 1% of the EPC cost at Rs. 105/US\$.
P(Act)	=	Actual Premium or 1% of the EPC cost in Pak Rupees on exchange rate prevailing on the 1st day of the insurance coverage period which ever is lower

IV. Indexations:

The following indexations shall be applicable to the reference tariff;

i) Indexation of Return on Equity (ROE)

After COD, ROE component of tariff will be quarterly indexed on account of variation in PKR/US\$ parity according to the following formula:





ROE(Rev)	=	ROE(Ref) * ER(Rev)/ ER(Ref)
Where;		
ROE(Rev)	=	Revised ROE Component of Tariff
ROE(Ref)	=	ROE Component of Tariff established at the time of COD
ER(Rev)	=	The revised TT & OD selling rate of US dollar as notified by the National Bank of Pakistan
ER(Ref)	=	Reference Exchange Rate at the time of COD

ii) Indexation applicable to O&M

The O&M component of tariff will be adjusted on account of local Inflation (CPI) and foreign inflation (US CPI) and exchange rate quarterly on 1st July, 1st October, 1st January and 1st April based on the latest available information with respect to CPI notified by the Pakistan Bureau of Statistics (PBS), US CPI issued by US Bureau of Labor Statistics and revised TT & OD selling rate of US Dollar notified by the National Bank of Pakistan as per the following mechanism:

		The state of the s
LO&M(REV)	=	L O&M(ref) * CPI (rev) / CPI (ref)
F O&M(REV)	=	FO&M(REF) * US CPI(REV) / US CPI(REF) *ER(REV)/ER(REF)
Where:		
L O&M(REV)	=	the revised applicable O&M Local Component of tariff
F O&M(REV)	=	the revised applicable O&M Foreign Component of tariff
L O&M(REF)	=	the reference local O&M component of tariff for North Region Rs.
		0.3572/kWh and for South Region Rs. 0.3425/kWh
F O&M(REF)	=	the reference foreign O&M component of tariff for North Region
		Rs. 2.2226/kWh and for South Region Rs. 2.1311/kWh
CPI(REV)	=	the revised Consumer Price Index (General) published by Pakistan
		Bureau of Statistics.
CPI(REF)	=	the reference Consumer Price Index (General) of 198.700 for the
		month of August 2014
US CPI(REV)	=	the revised US CPI (All Urban Consumers) published by US Bureau
		of Labor Statistics
US CPI(REF)	=	the reference US CPI (All Urban Consumers) of 237.852 for the
		month of August 2014
ER(REV)	=	the revised TT & OD selling rate of US dollar published by National
		Bank of Pakistan
ER(REF)	=	the reference TT & OD selling rate of RS. 105/US dollar
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iii) Indexation for LIBOR Variation

The interest part of fixed charge component will remain unchanged throughout the term except for the adjustment due to variation in interest rate as a result of variation in 3 months LIBOR according to the following formula;

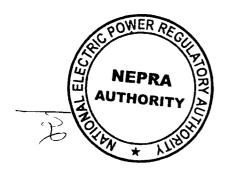
ΔΙ	=	P(REV)* (LIBOR(REV) - 0.31%) /4				
Where:						
ΔΙ	=	the variation in interest charges applicable corresponding to variation in 3 months LIBOR. Δ I can be positive or negative depending upon whether LIBOR(REV) is> or < 0.31%. The interest payment obligation will be enhanced or reduced to the extent of Δ I for each quarter under adjustment applicable on quarterly basis.				
P(REV)	=	The outstanding principal (as indicated in the attached debt service schedule to this order) on a quarterly basis on the relevant quarterly calculation date. Period 1 shall commence on the date on which the 1st installment is due after availing the grace period.				

V. Terms and Conditions of Tariff:

The above tariff and terms and conditions, stipulated hereunder, shall be incorporated in the Energy Purchase Agreement between the Power Purchaser and the Power Producer:

- i. All plant and equipment shall be new and shall be designed, manufactured and tested in accordance with the latest IEC standards or other equivalent standards.
- ii. The verification of the new machinery will be done by the independent engineer at the time of the commissioning of the plant duly verified by the power purchaser.
- iii. Plant Capacity factor for North Region is 16.78%.
- iv. In case the actual output exceeds the minimum output, the excess energy shall be charged in accordance with the following mechanism:

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Net Annual Plant Capacity Factors	% of the prevalent tariff		
Above 16.78%to 17.78%	75%		
Above 17.78% to 18.78%	80%		
Above 18.78%	100%		

- v. The Risk of lower solar irradiation will be on the Power Producer.
- vi. The applicant will have to achieve financial close within one year from the date of approval of the Upfront Tariff in favor of the applicant. The Upfront Tariff granted to the applicant will no longer remain applicable/valid, if financial close is not achieved by the applicant within the stipulated time or generation license is declined to the applicant.
- vii. The tariff control period will be 25 years from the date of commercial operation.
- viii. The dispatch will be at appropriate voltage level from 11kV to 220kV mutually agreed between the power purchaser and the power producer.
- ix. The targeted maximum construction period after the financial close is 8 months. No adjustment will be allowed in this tariff to account for financial impact of any delay in the project construction. However, the failure of the applicant to complete construction within the stipulated time will not invalidate the tariff granted to it.
 - x. Actual degradation subject to maximum of 0.7%/annum of initial power shall be allowed with the condition that degradation shall not be applicable if the generation remains in excess of the benchmark plant capacity factors i.e. 17.5% and 16.78% for South and North regions respectively. The following table is provided for illustrative purpose.

Xo= Energy as determined by NEPRA in GWh

End of Year	Energy (GWh) at the busbar
1	$X_1 = X_0$
2	$X_2 = X_1 \times 0.993$
3	$X_3 = X_2 \times 0.993$
4	$X_4 = X_3 \times 0.993$
	7





- (a) 0.993 corresponds to a degradation factor of 0.7% which will be changed according to the actual degradation in the respective year.
- (b) X₁,X₂,X₃,... are energy values at the end of year 1, year 2, year 3 and so on if degradation is allowed subject to conditions to be satisfied as noted above.
- (c) Reference tariff will be correspondingly adjusted in respective years.
- xi. Pre COD sale of electricity to the Power Purchaser, if any, shall be allowed subject to the terms and conditions of EPA, at the applicable tariff excluding principal repayment of debt component and interest component.
- xii. In the Upfront Tariff no adjustment for certified emission reductions has been accounted for. However, upon actual realization of carbon credits, the same shall be distributed between the Power Purchaser and the Power Producer in accordance with the Policy for Development of Renewable Energy for Power Generation 2006, as amended from time to time.
- xiii. The decision to opt for upfront tariff once exercised will be irrevocable.
- xiv. Debt part of the project financing has been assumed on foreign financing. However, the debt part of the project can also be financed through local financing or mix of local and foreign financing and the debt servicing component will be adjusted accordingly.
- xv. The adjustment/indexation of upfront tariff will be made on the basis of the benchmarks assumed by the Authority for the Upfront Tariff in accordance with the indexation mechanism stipulated herein above and respective Upfront Tariff will be applicable to the Solar PV Power projects coming under the Upfront Tariff regime. No project specific adjustments shall be taken into account.
- xvi. No provision for income tax, workers profit participation fund and workers welfare fund, any other tax, custom/excise duty or other duty, levy, charge, surcharge or other governmental impositions, payable on the generation, sales, exploration has been accounted for in the tariff except as provided under Para 8(II)(ii).If the company is obligated to pay any tax the exact amount will be reimbursed by CPPA/DISCO on production of the original receipts. However, withholding tax on dividend will not be passed through under this tariff.
- xvii. General assumptions, which are not covered in this determination and National Electric Power Regulatory Authority Upfront Tariff (Approval & Procedure) Regulations, 2011, may be dealt with as per the standard terms of the Energy Purchase Agreement.





VI. The above Revised Order of the Authority along with Annexes-I and Annex-II will be notified in the Official Gazette in terms of Section 31(4) of the Regulations of Generation, Transmission and Distribution of Electric Power Act, 1997.

AUTHORITY

(Khawaja Muhammad Naeem)

Member

(Himayat Ullah Khan)

Member

(Masood-ul-Hassan Naqvi)

Member

(Maj (R) Haroon Rashid)

Vice Chairman

(Brig (R) Fariq Saddozai)

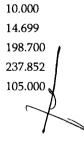
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Access Electric (Private) Limited Reference Tariff Table (North Region)

Year	O&M	Insurance	Return on Equity	Debt Servicing	Total Tariff		
	Rs./kWh	Rs./kWh	Rs./kWh	Rs./kWh	Rs. per kWh	¢ per kWh	
1	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
2	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
3	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
4	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
5	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
6	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
7	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
8	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
9	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
10	2.5797	1.0081	5.0186	10.5960	19.2025	18.2881	
11	2.5797	1.0081	5.0186	-	8.6065	8.1967	
12	2.5797	1.0081	5.0186	-	8.6065	8.1967	
13	2.5797	1.0081	5.0186	-	8.6065	8.1967	
14	2.5797	1.0081	5.0186	-	8.6065	8.1967	
15	2.5797	1.0081	5.0186	-	8.6065	8.1967	
16	2.5797	1.0081	5.0186	-	8.6065	8.1967	
17	2.5797	1.0081	5.0186	-	8.6065	8.1967	
18	2.5797	1.0081	5.0186	-	8.6065	8.1967	
19	2.5797	1.0081	5.0186	-	8.6065	8.1967	
20	2.5797	1.0081	5.0186	-	8.6065	8.1967	
21	2.5797	1.0081	5.0186	-	8.6065	8.1967	
22	2.5797	1.0081	5.0186	-	8.6065	8.1967	
23	2.5797	1.0081	5.0186	-	8.6065	8.1967	
24	2.5797	1.0081	5.0186	-	8.6065	8.1967	
25	2.5797	1.0081	5.0186	-	8.6065	8.1967	
Levelized	2.5797	1.0081	5.0186	7.1728	15.7793	15.0279	

Installed Capacity (MWp)
Minimum Annual Energy (GWh)
CPI (General) August 2014
US CPI (All Urban Consumers) August 2014
Exchange Rate (Rs./US\$)





Access Electric (Private) Limited Debt Servicing Schedule (North Region)

	Foreign Debt Foreign Debt					Annual		[
Period	Principal	Repayment	Mark-up	Balance	Debt Service	Principal Repayment	Annual Interest	Annual Debt Servicing
	US\$/MW	US\$/MW	US\$/MW	US\$/MW	US\$/MW	Rs./kWh	Rs./kWh	Rs./kWh
	1,172,077	22,990	14,094	1,149,087	37,084			
	1,149,087	23,267	13,818	1,125,821	37,084			
	1,125,821	23,546	13,538	1,102,274	37,084	İ		
	1,102,274	23,829	13,255	1,078,445	37,084			İ
1	1,172,077	93,632	54,705	1,078,445	148,337	6.69	3.91	10.5960
	1,078,445	24,116	12,968	1,054,329	37,084			
	1,054,329	24,406	12,678	1,029,923	37,084			
	1,029,923	24,699	12,385	1,005,223	37,084			
	1,005,223	24,997	12,088	980,227	37,084			
2	1,078,445	98,218	50,119	980,227	148,337	7.02	3.58	10.5960
	980,227	25,297	11,787	954,930	37,084			
	954,930	25,601	11,483	929,328	37,084			
ĺ	929,328	25,909	11,175	903,419	37,084			
	903,419	26,221	10,864	877,199	37,084			
3	980,227	103,028	45,309	877,199	148,337	7.36	3.24	10.5960
į	877,199	26,536	10,548	850,663	37,084			:
ļ	850,663	26,855	10,229	823,807	37,084			
İ	823,807	27,178	9,906	796,629	37,084			
	796,629	27,505	9,579	769,125	37,084			
4	877,199	108,074	40,263	769,125	148,337	7.72	2.88	10.5960
1	769,125	27,836	9,249	741,289	37,084			
	741,289	28,170	8,914	713,119	37,084			
	713,119	28,509	8,575	684,610	37,084			
ŀ	684,610	28,852	8,232	655,758	37,084			
5	769,125	113,367	34,970	655,758	148,337	8.10	2.50	10.5960
	655,758	29,199	7,885	626,559	37,084			}
	626,559	29,550	7,534	597,009	37,084			
Į.	597,009	29,905	7,179	567,104	37,084			
İ	567,104	30,265	6,819	536,839	37,084			
6	655,758	118,919	29,418	536,839	148,337	8.49	2.10	10.5960
	536,839	30,629	6,455	506,210	37,084			
1	506,210	30,997	6,087	475,213	37,084	1		
	475,213	31,370	5,714	443,843	37,084			
	443,843	31,747	5,337	412,096	37,084			
7	536,839	124,743	23,594	412,096	148,337	8.91	1.69	10.5960
	412,096	32,129	4,955	379,967	37,084			
	379,967	32,515	4,569	347,452	37,084			
	347,452	32,906	4,178	314,545	37,084			
	314,545	33,302	3,782	281,244	37,084			
8	412,096	130,852	17,485	281,244	148,337	9.35	1.25	10.5960
	281,244	33,702	3,382	247,541	37,084			
	247,541	34,108	2,977	213,434	37,084			
	213,434	34,518	2,567	178,916	37,084			
	178,916	34,933	2,151	143,983	37,084			
9	281,244	137,261	11,077	143,983	148,337	9.80	0.79	10.5960
	143,983	35,353	1,731	108,630	37,084			
	108,630	35,778	1,306	72,852	37,084			
	72,852	36,208	876	36,644	37,084			
	36,644	36,644	441	0	37,084			
10	143,983	143,983	4,354	0	148,337	10.28	0.31	10.5960

